Efnahags- og viðskiptaráðuneyti

Minnisblað

Viðtakandi:

Viðskiptanefnd

Sendandi:

Efnahags- og viðskiptaráðuneyti

Dagsetning:

25.05.2011 EVR11010126

Málsnúmer: Bréfalykill:

3.1

Efni:

Innleiðing tilskipunar 2001/24/EB í íslenskan rétt

Tilskipun 2001/24/EB, um endurskipulagningu og slit lánastofnana, var innleidd í íslenskan rétt með lögum nr. 130/2004, um breytingu á lögum nr. 161/2002, um fjármálafyrirtæki.

Samkvæmt 34. gr. tilskipunarinnar bar aðildarríkjum að innleiða hana fyrir 5. maí 2004.

Hér fyrir neðan er innleiðing tilskipunarinnar í íslenskan rétt rakin sem og samskipti stjórnvalda við Eftirlitsstofnun EFTA (ESA):

- 1. júlí 2004 sendir ESA íslenskum stjórnvöldum formlega athugasemd (e. letter of formal notice) þar sem fram kemur að íslenskum stjórnvöldum hafi borið að innleiða tilskipunina fyrir 5. maí 2004.
- 1. janúar 2005 tóku lög nr. 130/2004, um breytingu á lögum nr. 161/2002, gildi. Þeim var ætlað að innleiða efni tilskipunarinnar að fullu í íslenskan rétt.
- 21. febrúar 2005 senda íslensk stjórnvöld formlega tilkynningu (Form 1) til ESA um innleiðingu tilskipunarinnar.
- 30. apríl 2006 senda íslensk stjórnvöld samanburðartöflu (e. Table of Correspondence) til ESA.
- 2. september 2009 berst íslenskum stjórnvöldum bréf frá ESA þar sem beðið er um nýja útgáfu af formlegri tilkynningu um innleiðingu (Form 1) og samanburðartöflu vegna gildistöku laga nr. 44/2009, um breytingu á ögum nr. 161/2002, um fjármálafyrirtæki.
- 26. október 2009 senda íslensk stjórnvöld nýja útgáfu af formlegri tilkynningu og samanburðartöflu vegna innleiðingar tilskipunarinnar.
- 22. janúar 2010 sendir ESA íslenskum stjórnvöldum bréf þar sem farið er fram á rökstuðning varðandi innleiðingu nokkurra greina tilskipunarinnar (7(1), 12(1), 15, 21, 21(3) og 30(1)).
- 9. apríl 2010 senda íslensk stjórnvöld svarbréf til ESA þar sem fallist er á athugasemdir ESA, fyrir utan athugasemdir varðandi innleiðingu á grein 7(1).
- 13. ágúst 2010 sendi ESA bréf til íslenskra stjórnvalda þar sem farið var fram á frekari rökstuðning varðandi innleiðingu á grein 7(1).
- Frekari formleg samskipti hafa ekki átt sér stað, en ESA hefur óformlega verið gerð grein fyrir því að verið er að vinna í að ljúka innleiðingunni með fullnægjandi hætti.

Case handler: Eirik Ihlen Tel: (+32)(0)2 286 1878 e-mail: eih@eftasurv.int Brussels, 22 January 2010 Case No: 67498 Event No: 540711



Icelandic Mission to the EU Rond-Point Schuman 11 1040 Brussels

Dear Sirs,

Subject:

Request for information on the implementation of Directive 2001/24/EC on reorganisation and winding-up of credit institutions into Icelandic legislation

On 16 January 2006 (Event No: 357520), the Authority's Internal Market Affairs Directorate ("the Directorate") informed the Icelandic Government that it had initiated a project aimed at examining the conformity of national measures notified by the EEA EFTA States as implementing measures adopted under the Financial Services Action Plan (FSAP). In that letter it was also mentioned that the Directorate would invite the EEA EFTA States to submit tables of correspondence ("ToC") regarding the Acts in question where such tables had not previously been provided.

In an email of 15 March 2006 (Event No: 366578), the Directorate invited the Icelandic Government to submit, *inter alia*, a ToC for the following Act:

Directive 2001/24/EC of the European Parliament and of the Council of 4 April 2001 on the reorganisation and winding up of credit institutions ("the Directive").

On 30 April 2006, the Directorate received the requested ToC (Event No: 398959). On 15 April 2009, the Icelandic Parliament passed a new act containing a revision of the Icelandic legislation on financial reorganisation, winding-up and merger of financial undertakings. Thus, the Directorate invited the Icelandic Government in a letter dated 2 September 2009 (Event No: 528530) to submit an updated ToC. On 29 October 2009, the Directorate received the requested ToC (Event No: 540201). The national measures indicated as implementing measures in the ToC were:

- A. Act on Financial Undertakings No 161/2002, with amendments ("Act A").
- B. Regulation on notification and publication of decisions on the financial reorganisation and winding-up of credit institutions No 872/2006, amended with Regulation No 1049/2008 ("Regulation B").

¹ See http://ec.europa.eu/internal_market/finances/docs/actionplan/index/action_en.pdf



C. Act on Bankruptcy etc. No 21/1991 ("Act C").

Based on the received information, hereunder the English translations of the relevant Acts and Regulation provided by the Icelandic Government, the Directorate has carried out conformity assessment on the implementation of the Directive into Icelandic legal order. The assessment has raised some issues which the Directorate would like to invite the Icelandic Government to comment or clarify.

1. Article 7(1) of the Directive – duty to inform known creditors

Article 7(1) of the Directive stipulates that if the home EEA State of a credit institution under reorganisation requires lodgement of a claim with a view to its recognition or provides for compulsory notification of the measure to creditors in that EEA State, the home EEA State shall inform known creditors in other EEA States. In these cases, the procedures laid down in Articles 14 and 17(1) of the Directive shall apply. According to Article 14 of the Directive, known creditors shall be informed individually.

In the submitted ToC, the Icelandic Government indicated Article 98(3) of Act A and Article 3 of Regulation B as the relevant national measures. Article 98(3) of Act A reads as follows: "If a financial undertaking has been granted a debt moratorium, it is sufficient to publish a meeting notification, as provided for in the second paragraph of Article 13 and the fifth paragraph of Article 17 of the Act on Bankruptcy etc., in an advertisement in at least two daily newspapers in Iceland and in each state where branches have been operated."

Article 17(5) of Act C requires that all known creditors in certain cases shall be informed by a registered letter delivered by hand, by telegram or by any other means offering proof.

To the Directorate, it seems that Article 17(5) of Act C will not apply in the cases mentioned in Article 98(3) of Act A. As a consequence, it appears that known creditors in other EEA States will not be informed individually but only through advertisements. The Directorate cannot see that this is in accordance with the Directive.

The Icelandic Government is invited to clarify the issue.

2. Article 12(1) of the Directive – withdrawal of a credit institution's authorisation

Article 12(1) of the Directive sets out that a withdrawal of the authorisation of a credit institution shall be exercised in accordance with Article 22(9) of Directive 2000/12/EC. The procedure laid down in Article 22(9) of Directive 2000/12/EC reads as follows: "In the event of the withdrawal of authorisation the competent authorities of the host Member State shall be informed and shall take appropriate measures to prevent the institution concerned from initiating further transactions within its territory and to safeguard the interests of depositors.(...)".

The Icelandic Government indicated in the ToC Article 9(1)(6) of Act A as the relevant implementing national measure. However, it does not appear that Article 9(1)(6) of Act A implies an obligation to inform host EEA States of the withdrawal. Furthermore, in case an EEA credit institution with a branch in Iceland is being wound up, the Directorate fails to see the implementation of Iceland's obligation as a host EEA State to take the



appropriate measures to prevent the institution concerned from imitiating further transactions within its territory and to safeguard the interests of depositors.

The Icelandic Government is invited to explain how Article 12(1) has been implemented into Icelandic legislation.

3. Article 15 of the Directive – honouring of obligations

Article 15 of the Directive regards the honouring of obligations for the benefit of certain credit institutions under winding-up proceedings instead of the liquidator of those proceedings. In these cases, the person honouring the obligation shall be deemed to have discharged it if he was unaware of the opening of proceedings. The Directive establishes some rules on the presumption of knowledge. Where the obligation is honoured before the publication of the proceedings has been effected, the person honouring the obligation shall be presumed, in the absence of proof to the contrary, to have been unaware of the opening of winding-up proceedings. In contrary, where the obligation is honoured after the publication provided for in Article 13 has been effected, the person honouring the obligation shall be presumed, in the absence of proof to the contrary, to have been aware of the opening of proceedings.

According to the submitted ToC, the implementing measure for this provision is Article 74(3) of Act C. However, the Directorate is not able to see that Article 74(3) of Act C deals with the presumption of knowledge as set out in Article 15 of the Directive.

The Icelandic Government is invited to submit information on the implementation of Article 15 of the Directive as regards the presumption of knowledge.

4. Article 21 of the Directive - third parties' rights in re

Article 21 of the Directive deals with rights in re. It states that the adoption of reorganisation measures or the opening of winding-up proceedings shall not affect the rights in re of creditors or third parties in respect of assets belonging to the credit institution which are situated in another EEA State at the time of the adoption of such measures or the opening of such proceedings. In Article 21(2) of the Directive, the following rights are given as examples of rights in re:

- "a) the right to dispose of assets or have them disposed of and to obtain satisfaction from the proceeds of or income from those assets, in particular by virtue of a lien or a mortgage;
- b) the exclusive right to have a claim met, in particular a right guaranteed by a lien in respect of the claim or by assignment of the claim by way of a guarantee;
- c) the right to demand the assets from, and/or to require restitution by, anyone having possession or use of them contrary to the wishes of the party so entitled;
- d) a right in re to the beneficial use of assets."

In the ToC, Articles 99(2)(d) and (n), 104(1) and 105(2) were listed as the relevant implementing measures for Article 21 of the Directive. Article 99(2)(d) of Act A states that the permission granted for financial reorganisation shall not affect the rights of mortgage holders relating to property rights in another member state.



The Directorate cannot see how the examples mentioned in the Directive would be dealt with under Icelandic legislation.

The Icelandic Government is invited to provide more information on this matter.

5. Article 21(3) of the Directive - rights recorded in a public register

Article 21(3) of the Directive sets out that a right which is recorded in a public register and enforceable against third parties, under which a right in re within the meaning of paragraph 1 of Article 21 may be obtained, shall be considered a right in re.

The Icelandic Government is invited to explain by which national measure Article 21(3) of the Directive has been implemented.

6. Article 30(1) of the Directive – detrimental acts

Article 30(1) of the Directive reads:

- "Article 10 shall not apply as regards the rules relating to the voidness, voidability or unenforceability of legal acts detrimental to the creditors as a whole, where the beneficiary of these acts provides proof that:
- the act detrimental to the creditors as a whole is subject to the law of a Member State other than the home Member State, and
- that law does not allow any means of challenging that act in the case in point."

According to the submitted ToC, Article 30 of the Directive has been implemented in Article 99(2)(n) of Act A.

The Icelandic Government is invited to provide information on the implementation of Article 30(1) of the Directive into Icelandic legislation, hereunder the conditions that the act shall be detrimental to the creditors and that the relevant law does not allow any means of challenging the act.

The Icelandic Government is invited to submit the requested information, as well as any other information it deems relevant to the raised matters, so that it reaches the Authority before 15 March 2010.

Yours faithfully,

Tuula Nieminen Deputy Director

Internal Market Affairs Directorate

Touth Marie

Case handler: Eirik Ihlen Tel: (+32)(0)2 286 1878 e-mail: eih@eftasurv.int

Brussels, 13 August 2010 Case No: 67498 Event No: 566425



Icelandic Mission to the EU Rond-Point Schuman 11 1040 Brussels

Dear Sirs,

Subject:

Request for further information on the implementation of Directive 2001/24/EC on reorganisation and winding-up of credit institutions into Icelandic legislation – your reference: EVR09100340/3.5.1

Reference is made to a letter dated 22 January 2010 from the Authority's Internal Market Affairs Directorate ("the Directorate") and a letter dated 9 April 2010 from the Icelandic Government regarding the implementation of Directive 2001/24/EC on the reorganisation and winding up of credit institutions ("the Directive").

The Directorate would like to invite the Icelandic Government to provide some more information in the case.

1 Article 7(1) of the Directive – duty to inform known creditors

Article 7(1) of the Directive stipulates that if the home EEA State of a credit institution under reorganisation requires lodgement of a claim with a view to its recognition or provides for compulsory notification of the measure to creditors in that EEA State, the home EEA State shall inform known creditors in other EEA States. In these cases, the procedures laid down in Articles 14 and 17(1) of the Directive shall apply. According to Article 14 of the Directive, known creditors shall be informed individually.

In the submitted table of correspondence (Event No: 540201), the Icelandic Government indicated as the relevant national measures Article 98(3) of Act No 161/2002 on Financial Undertakings and Article 3 of Regulation No 872/2006, amended by Regulation No 1049/2008, on notification and publication of decisions on the financial reorganisation and winding up of credit institutions. Article 98(3) of Act No 161/2002 reads as follows: "If a financial undertaking has been granted a debt moratorium, it is sufficient to publish a meeting notification, as provided for in the second paragraph of Article 13 and the fifth paragraph of Article 17 of the Act on Bankruptcy etc., in an advertisement in at least two daily newspapers in Iceland and in each state where branches have been operated."

The Directorate observed that Article 17(5) of Act No 21/1991 on Bankruptcy etc. requires that all known creditors in certain cases shall be informed by a registered letter delivered by hand, by telegram or by any other means offering proof.



To the Directorate, it seemed that Article 17(5) of Act No 21/1991 would not apply in the cases mentioned in Article 98(3) of Act No 161/2002. As a consequence, it appeared that known creditors in other EEA States would not be informed individually but only through advertisements about reorganisation measures. The Directorate could not see that this was in accordance with the Directive and invited in its letter of 22 January 2010 the Icelandic to clarify the issue.

In its letter of 9 April 2010, the Icelandic Government explained that the Icelandic legislation on financial undertakings does not demand that creditors should be notified individually. The Icelandic Government argued that the Directive is not meant to harmonise the legislation of the EEA States in this field, but to ensure a mutual recognition of the reorganisation and winding-up procedures among the EEA States.

The Directorate shares this view. However, from the submitted information, the Directorate understands that the Icelandic legislation does require lodgement of a claim with a view to its recognition during reorganisation measures. If not it would be appropriate to state in the table of correspondence that Article 7 of the Directive is not applicable in Iceland.

If the Directorate's understanding of the Icelandic legislation is correct it follows from Articles 7 and 14 of the Directive that the administrative or judicial authorities in Iceland or the administrator shall inform, on an individual basis, known creditors who have their domiciles, normal places of residence or head office in other EEA States about the reorganisation measures. The Directorate cannot see that it is relevant that a similar requirement does not apply to creditors in Iceland.

The Icelandic Government is invited to comment on the issue.

2 Other issues

In its letter of 9 April 2010, the Icelandic Government stated that it would propose a bill of law that would be submitted to the Parliament in the fall of 2010 with the necessary amendments to implement more accurately the other issues brought up by the Directorate in its letter of 22 January 2010.

The Icelandic Government is invited to give an update of status as regards the bill and to estimate when the necessary amendments could be in place.

The Icelandic Government is invited to submit the requested information, as well as any other information it deems relevant to the raised matters, so that it reaches the Authority before 1 October 2010.

Yours faithfully,

Tuula Nieminen
Acting Director

Internal Market Affairs Directorate

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EFTA Surveillance Authority Rue Belliard 35 1040 Brussels Belgium

EFNAHAGS- OG VIÐSKIPTARÁÐUNEYTIÐ

Ministry of Economic Affairs

Sölvhólsgötu 7 IS-150 Roykjavík Iceland tel.:+(354)545 8800 fax:+(354)511 1161 postur@evr.is mca.is

Reykjavík 9 April 2010 Reference: EVR09100340/3.5.1 Your reference: Case No. 67498, Event No. 540711

Subject: Your letter of 22 January 2010

On 16 March, the Ministry informed you on a delay in handing in the requested information since the specialist who was asked to compile a reply to your letter needed more time to finalize the answers. His assessment arrived 7 April and based on that, the Ministry agrees with ESA's assessment on points 2 - 6, that is, the mentioned provisions of the Directive need to be implemented more accurately into Icelandic legislation. The Ministry will therefore propose a bill of law with the necessary amendments that will be submitted to the Parliament in the coming fall.

As regards the remark made to point I in your letter, that is, Article 7 (1) of the Directive on duty to inform known creditors, the Ministry does not agree that an amendment is necessary. Article 7 (1) of the Directive states that where the legislation of the home Member State requires lodgement of a claim with a view to its recognition or provides for compulsory notification of the measure to creditors who have their domiciles, normal places of residence or head offices in that State, the administrative or judicial authorities of the home Member State or the administrator shall also inform known creditors who have their domiciles, normal places of residence or head offices in other Member States, in accordance with the procedures laid down in Articles 14 and 17(1).

The Icelandic legislation on financial undertakings does not demand that creditors should be notified individually. In such instances Art. 98 (3) of Act No 161/2002 on Financial Undertakings applies. Accordingly if a financial undertaking has been granted a moratorium, it is sufficient to publish a meeting notification in an advertisement in at least two daily newspapers in Iceland and in each state where branches have been operated. This provision also applies to foreign financial undertakings operating in Iceland so there is no discrimination in this regard between domestic and foreign undertakings. The Bankruptcy Act applies to all other undertakings than financial ones. The Directive is directed at financial undertakings and does not take into account that general bankruptcy rules apply to financial undertakings. When explaining the wording of Art. 7 (1) of the Directive: "the legislation of the home Member State requires" one has to keep in mind that the Directive is not meant to harmonize the legislation of the Member State in that field, but to ensure a mutual recognition on the reorganisation and winding-up procedures among the Member States. Therefore it is the Ministry's conclusion that since the Act on Financial Undertakings lays down special provisions that apply to all financial undertakings on the notification process and where as Art. 7 of the Directive specially refers to the legislation of the home Member State, there is no visible need to

change the provisions in the legislation on Financial Undertakings in this relation.

On behalf of the Minister

Kjartan Gunnarsson

Abrilia Thomassia St. Astriður Jóhannesdóttir

DIRECTIVE 2001/24/EC OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL of 4 April 2001

on the reorganisation and winding up of credit institutions

THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION.

Having regard to the Treaty establishing the European Community, and in particular Article 47(2) thereof,

Having regard to the proposal from the Commission (1),

Having regard to the opinion of the Economic and Social Committee (2),

Having regard to the opinion of the European Monetary Institute (3),

Acting in accordance with the procedure laid down in Article 251 of the Treaty (4),

Whereas:

- In accordance with the objectives of the Treaty, the (1) harmonious and balanced development of economic activities throughout the Community should be promoted through the elimination of any obstacles to the freedom of establishment and the freedom to provide services within the Community.
- At the same time as those obstacles are eliminated, consideration should be given to the situation which might arise if a credit institution runs into difficulties, particularly where that institution has branches in other Member States.
- This Directive forms part of the Community legislative framework set up by Directive 2000/12/EC of the European Parliament and of the Council of 20 March 2000 relating to the taking up and pursuit of the business of credit institutions (5). It follows therefrom that, while they are in operation, a credit institution and its branches form a single entity subject to the supervision of the competent authorities of the State where authorisation valid throughout the Community was granted.
- It would be particularly undesirable to relinquish such unity between an institution and its branches where it is necessary to adopt reorganisation measures or open winding-up proceedings.

- The adoption of Directive 94/19/EC of the European Parliament and of the Council of 30 May 1994 on deposit-guarantee schemes (6), which introduced the principle of compulsory membership by credit institutions of a guarantee scheme in their home Member State, brings out even more clearly the need for mutual recognition of reorganisation measures and winding-up proceedings.
- The administrative or judicial authorities of the home (6)Member State must have sole power to decide upon and to implement the reorganisation measures provided for in the law and practices in force in that Member State. Owing to the difficulty of harmonising Member States' laws and practices, it is necessary to establish mutual recognition by the Member States of the measures taken by each of them to restore to viability the credit institutions which it has authorised.
- It is essential to guarantee that the reorganisation measures adopted by the administrative or judicial authorities of the home Member State and the measures adopted by persons or bodies appointed by those authorities to administer those reorganisation measures, including measures involving the possibility of a suspension of payments, suspension of enforcement measures or reduction of claims and any other measure which could affect third parties' existing rights, are effective in all Member States.
- Certain measures, in particular those affecting the functioning of the internal structure of credit institutions or managers' or shareholders' rights, need not be covered by this Directive to be effective in Member States insofar as, pursuant to the rules of private international law, the applicable law is that of the home State.
- Certain measures, in particular those connected with the (9)continued fulfilment of conditions of authorisation, are already the subject of mutual recognition pursuant to Directive 2000/12/EC insofar as they do not affect the rights of third parties existing before their adoption.
- Persons participating in the operation of the internal structures of credit institutions as well as managers and shareholders of such institutions, considered in those capacities, are not to be regarded as third parties for the purposes of this Directive.

⁽¹⁾ OJ C 356, 31.12.1985, p. 55 and OJ C 36, 8.2.1988, p. 1.
(2) OJ C 263, 20.10.1986, p. 13.
(3) OJ C 332, 30.10.1998, p. 13.
(4) Opinion of the European Parliament of 13 March 1987 (OJ C 99, 13.4.1987, p. 211), confirmed on 2 December 1993 (OJ C 342, 20.12.1993, p. 30), Council Common Position of 17 July 2000 (OJ C 300, 20.10.2000, p. 13) and Decision of the European Parliament of 16 January 2001 (not yet published in the Official Journal). Council Decision of 12 March 2001.
(5) OJ L 126, 26.5.2000, p. 1. Directive as amended by Directive 2000/28/EC (OJ L 275, 27.10.2000, p. 37).

⁽⁶⁾ OJ L 135, 31.5.1994, p. 5.

- (11) It is necessary to notify third parties of the implementation of reorganisation measures in Member States where branches are situated when such measures could hinder the exercise of some of their rights.
- (12) The principle of equal treatment between creditors, as regards the opportunities open to them to take action, requires the administrative or judicial authorities of the home Member State to adopt such measures as are necessary for the creditors in the host Member State to be able to exercise their rights to take action within the time limit laid down.
- (13) There must be some coordination of the role of the administrative or judicial authorities in reorganisation measures and winding-up proceedings for branches of credit institutions having head offices outside the Community and situated in different Member States.
- (14) In the absence of reorganisation measures, or in the event of such measures failing, the credit institutions in difficulty must be wound up. Provision should be made in such cases for mutual recognition of winding-up proceedings and of their effects in the Community.
- (15) The important role played by the competent authorities of the home Member State before winding-up proceedings are opened may continue during the process of winding up so that these proceedings can be properly carried out.
- (16) Equal treatment of creditors requires that the credit institution is wound up according to the principles of unity and universality, which require the administrative or judicial authorities of the home Member State to have sole jurisdiction and their decisions to be recognised and to be capable of producing in all the other Member States, without any formality, the effects ascribed to them by the law of the home Member State, except where this Directive provides otherwise.
- (17) The exemption concerning the effects of reorganisation measures and winding-up proceedings on certain contracts and rights is limited to those effects and does not cover other questions concerning reorganisation measures and winding-up proceedings such as the lodging, verification, admission and ranking of claims concerning those contracts and rights and the rules governing the distribution of the proceeds of the realisation of the assets, which are governed by the law of the home Member State.
- (18) Voluntary winding up is possible when a credit institution is solvent. The administrative or judicial authorities of the home Member State may nevertheless, where appropriate, decide on a reorganisation measure or winding-up proceedings, even after voluntary winding up has commenced.

- (19) Withdrawal of authorisation to pursue the business of banking is one of the consequences which winding up a credit institution necessarily entails. Withdrawal should not, however, prevent certain activities of the institution from continuing insofar as is necessary or appropriate for the purposes of winding up. Such a continuation of activity may nonetheless be made subject by the home Member State to the consent of, and supervision by, its competent authorities.
- (20) Provision of information to known creditors on an individual basis is as essential as publication to enable them, where necessary, to lodge their claims or submit observations relating to their claims within the prescribed time limits. This should take place without discrimination against creditors domiciled in a Member State other than the home Member State, based on their place of residence or the nature of their claims. Creditors must be kept regularly informed in an appropriate manner throughout winding-up proceedings.
- (21) For the sole purpose of applying the provisions of this Directive to reorganisation measures and winding-up proceedings involving branches located in the Community of a credit institution of which the head office is situated in a third country, the definitions of 'home Member State', 'competent authorities' and 'administrative or judicial authorities' should be those of the Member State in which the branch is located.
- (22) Where a credit institution which has its head office outside the Community possesses branches in more than one Member State, each branch should receive individual treatment in regard to the application of this Directive. In such a case, the administrative or judicial authorities and the competent authorities as well as the administrators and liquidators should endeavour to coordinate their activities.
- (23) Although it is important to follow the principle that the law of the home Member State determines all the effects of reorganisation measures or winding-up proceedings, both procedural and substantive, it is also necessary to bear in mind that those effects may conflict with the rules normally applicable in the context of the economic and financial activity of the credit institution in question and its branches in other Member States. In some cases reference to the law of another Member State represents an unavoidable qualification of the principle that the law of the home Member State is to apply.
- (24) That qualification is especially necessary to protect employees having a contract of employment with a credit institution, ensure the security of transactions in respect of certain types of property and protect the integrity of regulated markets functioning in accordance with the law of a Member State on which financial instruments are traded.

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- (25) Transactions carried out in the framework of a payment and settlement system are covered by Directive 98/26/EC of the European Parliament and of the Council of 19 May 1998 on settlement finality in payment and securities settlement systems (1).
- (26) The adoption of this Directive does not call into question the provisions of Directive 98/26/EC according to which insolvency proceedings must not have any effect on the enforceability of orders validly entered into a system, or on collateral provided for a system.
- (27) Some reorganisation measures or winding-up proceedings involve the appointment of a person to administer them. The recognition of his appointment and his powers in all other Member States is therefore an essential factor in the implementation of decisions taken in the home Member State. However, the limits within which he may exercise his powers when he acts outside the home Member State should be specified.
- (28) Creditors who have entered into contracts with a credit institution before a reorganisation measure is adopted or winding-up proceedings are opened should be protected against provisions relating to voidness, voidability or unenforceability laid down in the law of the home Member State, where the beneficiary of the transaction produces evidence that in the law applicable to that transaction there is no available means of contesting the act concerned in the case in point.
- (29) The confidence of third-party purchasers in the content of the registers or accounts regarding certain assets entered in those registers or accounts and by extension of the purchasers of immovable property should be safeguarded, even after winding-up proceedings have been opened or a reorganisation measure adopted. The only means of safeguarding that confidence is to make the validity of the purchase subject to the law of the place where the immovable asset is situated or of the State under whose authority the register or account is kept.
- (30) The effects of reorganisation measures or winding-up proceedings on a lawsuit pending are governed by the law of the Member State in which the lawsuit is pending, by way of exception to the application of the lex concursus. The effects of those measures and procedures on individual enforcement actions arising from such lawsuits are governed by the legislation of the home Member State, in accordance with the general rule established by this Directive.
- (31) Provision should be made for the administrative or judicial authorities in the home Member State to notify immediately the competent authorities of the host Member State of the adoption of any reorganisation measure or the opening of any winding-up proceedings, if possible before the adoption of the measure or the opening of the proceedings, or, if not, immediately afterwards.

(32) Professional secrecy as defined in Article 30 of Directive 2000/12/EC is an essential factor in all information or consultation procedures. For that reason it should be respected by all the administrative authorities taking part in such procedures, whereas the judicial authorities remain, in this respect, subject to the national provisions relating to them,

HAVE ADOPTED THIS DIRECTIVE:

TITLE I

SCOPE AND DEFINITIONS

Article 1

Scope

- 1. This Directive shall apply to credit institutions and their branches set up in Member States other than those in which they have their head offices, as defined in points (1) and (3) of Article 1 of Directive 2000/12/EC, subject to the conditions and exemptions laid down in Article 2(3) of that Directive.
- 2. The provisions of this Directive concerning the branches of a credit institution having a head office outside the Community shall apply only where that institution has branches in at least two Member States of the Community.

Article 2

Definitions

For the purposes of this Directive:

- 'home Member State' shall mean the Member State of origin within the meaning of Article 1, point (6) of Directive 2000/12/EC;
- 'host Member State' shall mean the host Member State within the meaning of Article 1, point (7) of Directive 2000/12/EC;
- branch' shall mean a branch within the meaning of Article
 point (3) of Directive 2000/12/EC;
- 'competent authorities' shall mean the competent authorities within the meaning of Article 1, point (4) of Directive 2000/12/EC;
- 'administrator' shall mean any person or body appointed by the administrative or judicial authorities whose task is to administer reorganisation measures;
- 'administrative or judicial authorities' shall mean such administrative or judicial authorities of the Member States as are competent for the purposes of reorganisation measures or winding-up proceedings;
- -- 'reorganisation measures' shall mean measures which are intended to preserve or restore the financial situation of a credit institution and which could affect third parties' preexisting rights, including measures involving the possibility of a suspension of payments, suspension of enforcement measures or reduction of claims;

- liquidator' shall mean any person or body appointed by the administrative or judicial authorities whose task is to administer winding-up proceedings;
- 'winding-up proceedings' shall mean collective proceedings opened and monitored by the administrative or judicial authorities of a Member State with the aim of realising assets under the supervision of those authorities, including where the proceedings are terminated by a composition or other, similar measure;
- 'regulated market' shall mean a regulated market within the meaning of Article 1, point (13) of Directive 93/22/EEC;
- 'instruments' shall mean all the instruments referred to in Section B of the Annex to Directive 93/22/EEC.

TITLE II

REORGANISATION MEASURES

A. Credit institutions having their head offices within the Community

Article 3

Adoption of reorganisation measures — applicable law

- 1. The administrative or judicial authorities of the home Member State shall alone be empowered to decide on the implementation of one or more reorganisation measures in a credit institution, including branches established in other Member States.
- 2. The reorganisation measures shall be applied in accordance with the laws, regulations and procedures applicable in the home Member State, unless otherwise provided in this Directive.

They shall be fully effective in accordance with the legislation of that Member State throughout the Community without any further formalities, including as against third parties in other Member States, even where the rules of the host Member State applicable to them do not provide for such measures or make their implementation subject to conditions which are not fulfilled.

The reorganisation measures shall be effective throughout the Community once they become effective in the Member State where they have been taken.

Article 4

Information for the competent authorities of the host Member State

The administrative or judicial authorities of the home Member State shall without delay inform, by any available means, the competent authorities of the host Member State of their decision to adopt any reorganisation measure, including the practical effects which such a measure may have, if possible before it is adopted or otherwise immediately thereafter. Infor-

mation shall be communicated by the competent authorities of the home Member State.

Article 5

Information for the supervisory authorities of the home Member State

Where the administrative or judicial authorities of the host Member State deem it necessary to implement within their territory one or more reorganisation measures, they shall inform the competent authorities of the home Member State accordingly. Information shall be communicated by the host Member State's competent authorities.

Article 6

Publication

- 1. Where implementation of the reorganisation measures decided on pursuant to Article 3(1) and (2) is likely to affect the rights of third parties in a host Member State and where an appeal may be brought in the home Member State against the decision ordering the measure, the administrative or judicial authorities of the home Member State, the administrator or any person empowered to do so in the home Member State shall publish an extract from the decision in the Official Journal of the European Communities and in two national newspapers in each host Member State, in order in particular to facilitate the exercise of the right of appeal in good time.
- 2. The extract from the decision provided for in paragraph 1 shall be forwarded at the earliest opportunity, by the most appropriate route, to the Office for Official Publications of the European Communities and to the two national newspapers in each host Member State.
- 3. The Office for Official Publications of the European Communities shall publish the extract at the latest within twelve days of its dispatch.
- 4. The extract from the decision to be published shall specify, in the official language or languages of the Member States concerned, in particular the purpose and legal basis of the decision taken, the time limits for lodging appeals, specifically a clearly understandable indication of the date of expiry of the time limits, and the full address of the authorities or court competent to hear an appeal.
- 5. The reorganisation measures shall apply irrespective of the measures prescribed in paragraphs 1 to 3 and shall be fully effective as against creditors, unless the administrative or judicial authorities of the home Member State or the law of that State governing such measures provide otherwise.

Article 7

Duty to inform known creditors and right to lodge claims

1. Where the legislation of the home Member State requires lodgement of a claim with a view to its recognition or provides for compulsory notification of the measure to creditors who have their domiciles, normal places of residence or head offices in that State, the administrative or judicial authorities of the

home Member State or the administrator shall also inform known creditors who have their domiciles, normal places of residence or head offices in other Member States, in accordance with the procedures laid down in Articles 14 and 17(1).

2. Where the legislation of the home Member State provides for the right of creditors who have their domiciles, normal places of residence or head offices in that State to lodge claims or to submit observations concerning their claims, creditors who have their domiciles, normal places of residence or head offices in other Member States shall also have that right in accordance with the procedures laid down in Article 16 and Article 17(2).

B. Credit institutions having their head offices outside the Community

Article 8

Branches of third-country credit institutions

- 1. The administrative or judicial authorities of the host Member State of a branch of a credit institution having its head office outside the Community shall without delay inform, by any available means, the competent authorities of the other host Member States in which the institution has set up branches which are included on the list referred to in Article 11 of Directive 2000/12/EC and published each year in the Official Journal of the European Communities, of their decision to adopt any reorganisation measure, including the practical effects which that measure may have, if possible before it is adopted or otherwise immediately thereafter. Information shall be communicated by the competent authorities of the host Member State whose administrative or judicial authorities decide to apply the measure.
- 2. The administrative or judicial authorities referred to in paragraph 1 shall endeavour to coordinate their actions.

TITLE III

WINDING-UP PROCEEDINGS

A. Credit institutions having their head offices within the Community

Article 9

Opening of winding-up proceedings — Information to be communicated to other competent authorities

1. The administrative or judicial authorities of the home Member State which are responsible for winding up shall alone be empowered to decide on the opening of winding-up proceedings concerning a credit institution, including branches established in other Member States.

A decision to open winding-up proceedings taken by the administrative or judicial authority of the home Member State shall be recognised, without further formality, within the territory of all other Member States and shall be effective there when the decision is effective in the Member State in which the proceedings are opened.

2. The administrative or judicial authorities of the home Member State shall without delay inform, by any available means, the competent authorities of the host Member State of their decision to open winding-up proceedings, including the practical effects which such proceedings may have, if possible before they open or otherwise immediately thereafter. Information shall be communicated by the competent authorities of the home Member State.

Article 10

Law applicable

- 1. A credit institution shall be wound up in accordance with the laws, regulations and procedures applicable in its home Member State insofar as this Directive does not provide otherwise.
- 2. The law of the home Member State shall determine in particular:
- (a) the goods subject to administration and the treatment of goods acquired by the credit institution after the opening of winding-up proceedings;
- (b) the respective powers of the credit institution and the liquidator;
- (c) the conditions under which set-offs may be invoked;
- (d) the effects of winding-up proceedings on current contracts to which the credit institution is party;
- (e) the effects of winding-up proceedings on proceedings brought by individual creditors, with the exception of lawsuits pending, as provided for in Article 32;
- (f) the claims which are to be lodged against the credit institution and the treatment of claims arising after the opening of winding-up proceedings;
- (g) the rules governing the lodging, verification and admission of claims;
- (h) the rules governing the distribution of the proceeds of the realisation of assets, the ranking of claims and the rights of creditors who have obtained partial satisfaction after the opening of insolvency proceedings by virtue of a right in re or through a set-off;
- (i) the conditions for, and the effects of, the closure of insolvency proceedings, in particular by composition;
- (j) creditors' rights after the closure of winding-up proceedings;
- (k) who is to bear the costs and expenses incurred in the winding-up proceedings;
- the rules relating to the voidness, voidability or unenforceability of legal acts detrimental to all the creditors.

Article 11

Consultation of competent authorities before voluntary winding up

1. The competent authorities of the home Member State shall be consulted in the most appropriate form before any voluntary winding-up decision is taken by the governing bodies of a credit institution.

2. The voluntary winding up of a credit institution shall not preclude the adoption of a reorganisation measure or the opening of winding-up proceedings.

Article 12

Withdrawal of a credit institution's authorisation

- 1. Where the opening of winding-up proceedings is decided on in respect of a credit institution in the absence, or following the failure, of reorganisation measures, the authorisation of the institution shall be withdrawn in accordance with, in particular, the procedure laid down in Article 22(9) of Directive 2000/12/EC.
- 2. The withdrawal of authorisation provided for in paragraph 1 shall not prevent the person or persons entrusted with the winding up from carrying on some of the credit institution's activities insofar as that is necessary or appropriate for the purposes of winding up.

The home Member State may provide that such activities shall be carried on with the consent, and under the supervision, of the competent authorities of that Member State.

Article 13

Publication

The liquidators or any administrative or judicial authority shall announce the decision to open winding-up proceedings through publication of an extract from the winding-up decision in the Official Journal of the European Communities and at least two national newspapers in each of the host Member States.

Article 14

Provision of information to known creditors

- 1. When winding-up proceedings are opened, the administrative or judicial authority of the home Member State or the liquidator shall without delay individually inform known creditors who have their domiciles, normal places of residence or head offices in other Member States, except in cases where the legislation of the home State does not require lodgement of the claim with a view to its recognition.
- 2. That information, provided by the dispatch of a notice, shall in particular deal with time limits, the penalties laid down in regard to those time limits, the body or authority empowered to accept the lodgement of claims or observations relating to claims and the other measures laid down. Such a notice shall also indicate whether creditors whose claims are preferential or secured *in re* need lodge their claims.

Article 15

Honouring of obligations

Where an obligation has been honoured for the benefit of a credit institution which is not a legal person and which is the subject of winding-up proceedings opened in another Member State, when it should have been honoured for the benefit of the liquidator in those proceedings, the person honouring the obligation shall be deemed to have discharged it if he was unaware of the opening of proceedings. Where such an obligation is honoured before the publication provided for in Article 13 has been effected, the person honouring the obligation shall be

presumed, in the absence of proof to the contrary, to have been unaware of the opening of winding-up proceedings; where the obligation is honoured after the publication provided for in Article 13 has been effected, the person honouring the obligation shall be presumed, in the absence of proof to the contrary, to have been aware of the opening of proceedings.

Article 16

Right to lodge claims

- 1. Any creditor who has his domicile, normal place of residence or head office in a Member State other than the home Member State, including Member States' public authorities, shall have the right to lodge claims or to submit written observations relating to claims.
- 2. The claims of all creditors whose domiciles, normal places of residence or head offices are in Member States other than the home Member State shall be treated in the same way and accorded the same ranking as claims of an equivalent nature which may be lodged by creditors having their domiciles, normal places of residence, or head offices in the home Member State
- 3. Except in cases where the law of the home Member State provides for the submission of observations relating to claims, a creditor shall send copies of supporting documents, if any, and shall indicate the nature of the claim, the date on which it arose and its amount, as well as whether he alleges preference, security in re or reservation of title in respect of the claim and what assets are covered by his security.

Article 17

Languages

- 1. The information provided for in Articles 13 and 14 shall be provided in the official language or one of the official languages of the home Member State. For that purpose a form shall be used bearing, in all the official languages of the European Union, the heading 'Invitation to lodge a claim. Time limits to be observed' or, where the law of the home Member State provides for the submission of observations relating to claims, the heading 'Invitation to submit observations relating to a claim. Time limits to be observed'.
- 2. Any creditor who has his domicile, normal place of residence or head office in a Member State other than the home Member State may lodge his claim or submit observations relating to his claim in the official language or one of the official languages of that other Member State. In that event, however, the lodgement of his claim or the submission of observations on his claim shall bear the heading 'Lodgement of claim' or 'Submission of observations relating to claims' in the official language or one of the official languages of the home Member State. In addition, he may be required to provide a translation into that language of the lodgement of claim or submission of observations relating to claims.

Article 18

Regular provision of information to creditors

Liquidators shall keep creditors regularly informed, in an appropriate manner, particularly with regard to progress in the winding up.

B. Credit institutions the head offices of which are outside the Community

Article 19

Branches of third-country credit institutions

- 1. The administrative or judicial authorities of the host Member State of the branch of a credit institution the head office of which is outside the Community shall without delay inform, by any available means, the competent authorities of the other host Member States in which the credit institution has set up branches on the list referred to in Article 11 of Directive 2000/12/EC and published each year in the Official Journal of the European Communities, of their decision to open winding-up proceedings, including the practical effects which these proceedings may have, if possible before they open or otherwise immediately thereafter. Information shall be communicated by the competent authorities of the first abovementioned host Member State.
- 2. Administrative or judicial authorities which decide to open proceedings to wind up a branch of a credit institution the head office of which is outside the Community shall inform the competent authorities of the other host Member States that winding-up proceedings have been opened and authorisation withdrawn.

Information shall be communicated by the competent authorities in the host Member State which has decided to open the proceedings.

3. The administrative or judicial authorities referred to in paragraph 1 shall endeavour to coordinate their actions.

Any liquidators shall likewise endeavour to coordinate their actions.

TITLE IV

PROVISIONS COMMON TO REORGANISATION MEASURES AND WINDING-UP PROCEEDINGS

Article 20

Effects on certain contracts and rights

The effects of a reorganisation measure or the opening of winding-up proceedings on:

- (a) employment contracts and relationships shall be governed solely by the law of the Member State applicable to the employment contract;
- (b) a contract conferring the right to make use of or acquire immovable property shall be governed solely by the law of the Member State within the territory of which the immovable property is situated. That law shall determine whether property is movable or immovable;
- (c) rights in respect of immovable property, a ship or an aircraft subject to registration in a public register shall be governed solely by the law of the Member State under the authority of which the register is kept.

Article 21

Third parties' rights in re

- 1. The adoption of reorganisation measures or the opening of winding-up proceedings shall not affect the rights in re of creditors or third parties in respect of tangible or intangible, movable or immovable assets both specific assets and collections of indefinite assets as a whole which change from time to time belonging to the credit institution which are situated within the territory of another Member State at the time of the adoption of such measures or the opening of such proceedings.
- 2. The rights referred to in paragraph 1 shall in particular mean:
- (a) the right to dispose of assets or have them disposed of and to obtain satisfaction from the proceeds of or income from those assets, in particular by virtue of a lien or a mortgage;
- (b) the exclusive right to have a claim met, in particular a right guaranteed by a lien in respect of the claim or by assignment of the claim by way of a guarantee;
- (c) the right to demand the assets from, and/or to require restitution by, anyone having possession or use of them contrary to the wishes of the party so entitled;
- (d) a right in re to the beneficial use of assets.
- 3. The right, recorded in a public register and enforceable against third parties, under which a right in re within the meaning of paragraph 1 may be obtained, shall be considered a right in re.
- 4. Paragraph 1 shall not preclude the actions for voidness, voidability or unenforceability laid down in Article 10(2)(l).

Article 22

Reservation of title

- 1. The adoption of reorganisation measures or the opening of winding-up proceedings concerning a credit institution purchasing an asset shall not affect the seller's rights based on a reservation of title where at the time of the adoption of such measures or opening of such proceedings the asset is situated within the territory of a Member State other than the State in which the said measures were adopted or the said proceedings were opened.
- 2. The adoption of reorganisation measures or the opening of winding-up proceedings concerning a credit institution selling an asset, after delivery of the asset, shall not constitute grounds for rescinding or terminating the sale and shall not prevent the purchaser from acquiring title where at the time of the adoption of such measures or the opening of such proceedings the asset sold is situated within the territory of a Member State other than the State in which such measures were adopted or such proceedings were opened.
- 3. Paragraphs 1 and 2 shall not preclude the actions for voidness, voidability or unenforceability laid down in Article 10(2)(l).

Article 23

Set-off

- 1. The adoption of reorganisation measures or the opening of winding-up proceedings shall not affect the right of creditors to demand the set-off of their claims against the claims of the credit institution, where such a set-off is permitted by the law applicable to the credit institution's claim.
- 2. Paragraph 1 shall not preclude the actions for voidness, voidability or unenforceability laid down in Article 10(2)(l).

Article 24

Lex rei sitae

The enforcement of proprietary rights in instruments or other rights in such instruments the existence or transfer of which presupposes their recording in a register, an account or a centralised deposit system held or located in a Member State shall be governed by the law of the Member State where the register, account, or centralised deposit system in which those rights are recorded is held or located.

Article 25

Netting agreements

Netting agreements shall be governed solely by the law of the contract which governs such agreements.

Article 26

Repurchase agreements

Without prejudice to Article 24, repurchase agreements shall be governed solely by the law of the contract which governs such agreements.

Article 27

Regulated markets

Without prejudice to Article 24, transactions carried out in the context of a regulated market shall be governed solely by the law of the contract which governs such transactions.

Article 28

Proof of liquidators' appointment

1. The administrator or liquidator's appointment shall be evidenced by a certified copy of the original decision appointing him or by any other certificate issued by the administrative or judicial authority of the home Member State.

A translation into the official language or one of the official languages of the Member State within the territory of which the administrator or liquidator wishes to act may be required. No legalisation or other similar formality shall be required.

- 2. Administrators and liquidators shall be entitled to exercise within the territory of all the Member States all the powers which they are entitled to exercise within the territory of the home Member State. They may also appoint persons to assist or, where appropriate, represent them in the course of the reorganisation measure or winding-up proceedings, in particular in host Member States and, specifically, in order to help overcome any difficulties encountered by creditors in the host Member State.
- 3. In exercising his powers, an administrator or liquidator shall comply with the law of the Member States within the territory of which he wishes to take action, in particular with regard to procedures for the realisation of assets and the provision of information to employees. Those powers may not include the use of force or the right to rule on legal proceedings or disputes.

Article 29

Registration in a public register

- 1. The administrator, liquidator or any administrative or judicial authority of the home Member State may request that a reorganisation measure or the decision to open winding-up proceedings be registered in the land register, the trade register and any other public register kept in the other Member States.
- A Member State may, however, prescribe mandatory registration. In that event, the person or authority referred to in the preceding subparagraph shall take all the measures necessary to ensure such registration.
- 2. The costs of registration shall be regarded as costs and expenses incurred in the proceedings.

Article 30

Detrimental acts

- 1. Article 10 shall not apply as regards the rules relating to the voidness, voidability or unenforceability of legal acts detrimental to the creditors as a whole, where the beneficiary of these acts provides proof that:
- the act detrimental to the creditors as a whole is subject to the law of a Member State other than the home Member State, and
- that law does not allow any means of challenging that act in the case in point.
- 2. Where a reorganisation measure decided on by a judicial authority provides for rules relating to the voidness, voidability or unenforceability of legal acts detrimental to the creditors as a whole performed before adoption of the measure, Article 3(2) shall not apply in the cases provided for in paragraph 1 of this Article.

Article 31

Protection of third parties

Where, by an act concluded after the adoption of a reorganisation measure or the opening of winding-up proceedings, a credit institution disposes, for consideration, of:

- an immovable asset,
- a ship or an aircraft subject to registration in a public register, or
- instruments or rights in such instruments the existence or transfer of which presupposes their being recorded in a register, an account or a centralised deposit system held or located in a Member State.

the validity of that act shall be governed by the law of the Member State within the territory of which the immovable asset is situated or under the authority of which that register, account or deposit system is kept.

Article 32

Lawsuits pending

The effects of reorganisation measures or winding-up proceedings on a pending lawsuit concerning an asset or a right of which the credit institution has been divested shall be governed solely by the law of the Member State in which the lawsuit is pending.

Article 33

Professional secrecy

All persons required to receive or divulge information in connection with the information or consultation procedures laid down in Articles 4, 5, 8, 9, 11 and 19 shall be bound by professional secrecy, in accordance with the rules and conditions laid down in Article 30 of Directive 2000/12/EC, with the exception of any judicial authorities to which existing national provisions apply.

TITLE V

FINAL PROVISIONS

Article 34

Implementation

1. Member States shall bring into force the laws, regulations and administrative provisions necessary to comply with this Directive on 5 May 2004. They shall forthwith inform the Commission thereof.

National provisions adopted in application of this Directive shall apply only to reorganisation measures or winding-up proceedings adopted or opened after the date referred to in the first subparagraph. Measures adopted or proceedings opened before that date shall continue to be governed by the law that was applicable to them at the time of adoption or opening.

- 2. When Member States adopt these measures, they shall contain a reference to this Directive or shall be accompanied by such reference on the occasion of their official publication. The methods of making such reference shall be laid down by Member States.
- 3. Member States shall communicate to the Commission the texts of the main provisions of national law which they adopt in the field governed by this Directive.

Article 35

Entry into force

This Directive shall enter into force on the date of its publication.

Article 36

Addressees

This Directive is addressed to the Member States.

Done at Luxembourg, 4 April 2001.

For the European Parliament

For the Council

The President

The President

N. FONTAINE

B. ROSENGREN